By: Representative Smith (39th)

To: Judiciary B;
Appropriations

HOUSE BILL NO. 623

AN ACT TO BRING FORWARD SECTIONS 25-32-31, 25-32-33, 3 25-32-59, 25-32-61, 25-32-63 AND 25-32-65, MISSISSIPPI CODE OF 1972, WHICH PROVIDE FOR THE MISSISSIPPI STATEWIDE PUBLIC DEFENDER 5 SYSTEM ACT OF 1998; TO AMEND SECTIONS 19, 20 AND 21 OF CHAPTER 575, LAWS OF 1998, TO EXTEND THE REPEALER ON THE OFFICE OF PUBLIC 6 7 DEFENDER TO EXTEND THE REPEALER ON THE APPOINTMENT OF COUNSEL FOR 8 9 INDIGENTS AND TO EXTEND THE REPEALER ON THE LIMITATIONS AND CONDITIONS OF THE ENACTMENT OF THE MISSISSIPPI STATEWIDE PUBLIC 10 11 DEFENDER SYSTEM ACT OF 1998; TO REVISE THE MEMBERSHIP OF THE COMMISSION FOR ASSESSMENT PURPOSES; AND FOR RELATED PURPOSES. 12 13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 14 SECTION 1. Section 25-32-31, Mississippi Code of 1972, is brought forward as follows: 15 16 25-32-31. **Title**. Sections 25-32-31 through 25-32-65 shall be known as the 17 "Mississippi Statewide Public Defender System Act of 1998." 18 19 SECTION 2. Section 25-32-33, Mississippi Code of 1972, is brought forward as follows: 20 21 25-32-33. Recognition of Interests; Declaration of Purpose. 22 (1) The State of Mississippi recognizes that, in the administration of its criminal justice system, its people have a 23 24 number of vital interests which are present and often at tension, one with the other. Among these are: 25 (a) The prosecutorial interest, including the prompt 26 27 detection and investigation of offenses and the speedy and vigorous apprehension and prosecution and punishment of offenders; 28

(b) The victim's interest, including respect for the

personal tragedy, the physical, mental and emotional injuries, and

the financial and other economic losses suffered by the victims of

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offenders;

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- 33 (c) The defense interest, including respect for the
- 34 presumption of innocence of persons accused of offenses and those
- 35 whose liberty interests are at risk, guaranteeing to each accused
- 36 person the effective assistance of competent, loyal and
- 37 independent counsel, and assuring that each such person is
- 38 prosecuted and punished only as may be found consistent with due
- 39 process of law;
- 40 (d) The state's justice interest, which includes
- 41 administration of its criminal justice system, so as to secure the
- 42 just, fair, speedy, and efficient adjustment and final
- 43 adjudication of each charge formally made, to protect the
- 44 innocent, and to punish offenders;
- (e) The state's prevention and deterrence interests,
- 46 which include reducing the number and degree of offenses as much
- 47 as is reasonably practicable, and holding the social costs of
- 48 offenses to as low a level as is possible; and
- 49 (f) The state's budgetary interest in holding the cost
- 50 of administration of its criminal justice system to its optimal
- 51 level, consistent with the fair and efficient provision of the
- 52 services reasonably necessary to advance the state's other
- 53 interests in the premises.
- 54 (2) This enactment is made to secure the state's defense
- 55 interest declared in subsection (1)(c) of this section and to
- 56 secure generally the independence of public defenders in their
- 57 day-to-day activities from political control and to guarantee the
- 58 integrity of the relationship between the indigent person who is
- 59 accused of an offense and his attorney.
- 60 (3) This enactment is also made to secure the state's
- 61 justice interest declared in subsection (1)(f) of this section,
- 62 its prevention and deterrence interest declared in subsection
- 63 (1)(e) of this section, and its budgetary interest declared in
- 64 subsection (1)(c) of this section, and, more particularly, to do
- 65 all that is reasonably practicable to the end that no otherwise
- of valid conviction or sentence is reversed, vacated or otherwise set

- 67 aside on grounds of denial of the right to counsel or of the
- 68 ineffective assistance of counsel.
- 69 (4) This enactment is also made to establish a mechanism for
- 70 the appointment, compensation and payment of reasonable litigation
- 71 expenses of competent counsel in state post-conviction proceedings
- 72 brought by indigent prisoners whose convictions and sentences have
- 73 become final for state law purposes, to provide optimal standards
- 74 of competency for the appointment of such counsel, and otherwise
- 75 to satisfy all requirements and conditions of the Act of Congress
- 76 officially designated as Public Law 104-132, Title I, Section 107,
- 77 April 24, 1996, 110 Stat. 1221, and any amendments that may
- 78 thereafter be made thereto.
- 79 SECTION 3. Section 25-32-35, Mississippi Code of 1972, is
- 80 brought forward as follows:
- 81 25-32-35. **Construction.**
- 82 Sections 25-32-31 through 25-32-65, and particularly the
- 83 parts thereof regarding the powers and duties of the Public
- 84 Defender Commission, the executive director, and the district
- 85 defenders, shall be liberally and broadly construed to promote the
- 86 state's defense, justice, prevention and deterrence, and budgetary
- 87 interests and to the end that each person accused of an offense
- 88 shall enjoy the right to counsel and the right to the effective
- 89 assistance of counsel at all stages of proceedings from and after
- 90 the time when such person is first taken into custody. All other
- 91 officers and personnel of the criminal justice system of this
- 92 state or any political subdivision thereof are enjoined and
- 93 directed to cooperate with the state defender and the commission,
- 94 the executive director and the district defenders in the exercise
- 95 of their powers and discharge of their duties.
- 96 SECTION 4. Section 25-32-37, Mississippi Code of 1972, is
- 97 brought forward as follows:
- 98 25-32-37. Creation of Public Defender Commission.
- 99 (1) There is hereby created the Public Defender Commission
- 100 of the State of Mississippi (hereinafter the "commission").

- 101 (2) The commission shall consist of nine (9) members each of
- 102 whom shall serve until his successor shall be appointed and
- 103 qualified. No active prosecutor may serve as a member of the
- 104 commission. The members of the commission shall be selected as
- 105 follows:
- 106 (a) The Governor shall appoint one (1) member whose
- 107 initial term shall expire on December 31, 2001.
- 108 (b) The Lieutenant Governor shall appoint one (1)
- 109 member whose initial term shall expire on December 31, 2001.
- 110 (c) The Speaker of the House of Representatives shall
- 111 appoint one (1) member whose initial term shall expire on December
- 112 31, 2001.
- 113 (d) The Chief Justice of the Supreme Court of
- 114 Mississippi shall appoint one (1) member whose initial term shall
- 115 expire on December 31, 2000.
- 116 (e) The Conference of Circuit Judges of the State of
- 117 Mississippi shall appoint one (1) member whose initial term shall
- 118 expire on December 31, 2000.
- 119 (f) The Conference of County Court Judges of the State
- 120 of Mississippi shall appoint one (1) member whose initial term
- 121 shall expire on December 31, 2000.
- 122 (g) The President of The Mississippi Bar shall appoint
- 123 one (1) member whose initial term shall expire on December 31,
- 124 1999.
- (h) The President of the Magnolia Bar shall appoint one
- 126 (1) member whose initial term shall expire on December 31, 1999.
- 127 (i) The President of the Mississippi Public Defenders
- 128 Association shall appoint one (1) member whose initial term shall
- 129 expire on December 31, 1999.
- 130 (j) The Chairman of the Senate Judiciary Committee, or
- 131 his designee, and the Chairman of the House of Representatives
- 132 Judiciary B Committee, or his designee, shall serve as legislative
- 133 liaisons and nonvoting members.

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134 (3) Such selections and appointments shall be made by the H. B. No. 623 $99\kpmade{134}$

- 135 respective appointing authorities not later than January 1, 1999.
- 136 Vacancies on the commission shall be filled by the respective
- 137 selecting and appointing authorities. In the event that any
- 138 selection or appointment is not timely made, the Chief Justice of
- 139 the Supreme Court of the State of Mississippi shall make such
- 140 selection or appointment, and any commission member so appointed
- 141 shall serve the remaining unexpired portion of the term for which
- 142 he has been appointed.
- 143 (4) After the initial terms, all terms shall be three (3)
- 144 years and shall commence on January 1 following the expiration of
- 145 each prior term.
- SECTION 5. Section 25-32-39, Mississippi Code of 1972, is
- 147 brought forward as follows:
- 148 25-32-39. The Powers and Duties of the Commission;
- 149 Administration and Other Related Duties.
- The commission shall have the following powers and duties:
- 151 (a) To appoint an executive director who shall be
- 152 licensed to practice law in the State of Mississippi and shall
- 153 have been so licensed for at least four (4) years prior to the
- 154 appointment, and who shall be knowledgeable and experienced in the
- 155 field of criminal law, and to charge the executive director with
- 156 the performance of all reasonable and appropriate administrative
- 157 and related duties;
- 158 (b) In its discretion, to delegate to the executive
- 159 director such of the powers and duties, in whole or in part, as
- are provided in Sections 25-32-31 through 25-32-65 to be performed
- 161 by the commission;
- 162 (c) To implement and ensure the enjoyment of the right
- 163 to counsel and the right to the effective assistance of counsel
- 164 secured to persons by the Constitution of the United States of
- 165 America and by the Constitution of the State of Mississippi;
- 166 (d) To establish, implement and enforce policies and
- 167 standards for a comprehensive and effective public defender system
- 168 throughout the State of Mississippi, including, but not limited

- 169 to, standards for determining who qualifies as an indigent person;
- (e) To establish, implement and enforce policies and
- 171 standards for the appointment, compensation and payment of
- 172 reasonable litigation expenses of competent counsel in state
- 173 post-conviction proceedings brought by indigent prisoners whose
- 174 convictions and sentences have become final for state law
- 175 purposes, to provide optimal standards of competency for the
- 176 appointment of such counsel, and otherwise to satisfy all
- 177 requirements and conditions of the Act of Congress officially
- 178 designated as Public Law 104-132, Title I, Section 107, April 24,
- 179 1996, 110 Stat. 1221, and any amendments that may thereafter be
- 180 made thereto.
- (f) To establish the standards for determining which
- 182 counties require full-time district defender offices, which, if
- 183 any, require and can best be served by part-time contract district
- 184 defenders, and which, if any, require and can effectively be
- 185 served by a system of court-appointment of private practicing
- 186 lawyers, and to review the standards so established and the needs
- 187 of each county so assessed from time to time as may be
- 188 appropriate, but not less often than every fifth year beginning
- 189 with July 1, 1998;
- 190 (g) To maintain within its office a conflicts division
- 191 and an appellate division and to appoint a qualified person to
- 192 direct and perform the functions of each;
- 193 (h) To establish policies and standards for the
- 194 organization and operation of its office and of the district
- 195 defenders' offices throughout the state, including, but not
- 196 limited to:
- 197 (i) Distribution to and among the several district
- 198 defender offices of the financial resources as are made available
- 199 for its office and providing, as well, for a reasonable allocation
- 200 of such resources to the commission and its offices and staff;
- 201 (ii) Establishment of optimal qualifications for
- 202 all attorneys particularly within or employed by the Statewide

- 203 Public Defender System, whether as full-time staff attorneys,
- 204 assistant state defenders, assistant district defenders, part-time
- 205 contract defenders or specially appointed defenders;
- 206 (iii) Establishment of optimal standards of
- 207 experience for paralegals, investigators and other personnel
- 208 assigned to such offices and to particular cases;
- 209 (iv) Establishment of optimal standards for
- 210 staffing, caseloads and support personnel and facilities for each
- 211 district defender's office; and
- 212 (v) Establishment of employee personnel policies
- 213 including compensation, salary and benefit schedules for the
- 214 office of the state defender and of each district defender;
- 215 (i) To appoint a district defender for each circuit
- 216 court district;
- 217 (j) To evaluate the performance of each district
- 218 defender, assistant district defender, part-time attorney,
- 219 contract attorney, private attorney assigned to represent indigent
- 220 persons, and all other personnel of the public defender system,
- 221 and to have and provide for quality control, personnel evaluation
- 222 and review, incentives and rewards for meritorious performance,
- 223 and to have and exercise such powers as may be reasonably
- 224 necessary to enhance the quality and quantity of services
- 225 delivered and to address and correct deficiencies;
- (k) To reassign cases from one district defender to
- 227 another district defender in another circuit court district on a
- 228 volume basis or an individual basis for the purpose of avoiding
- 229 conflicts, adjusting or more efficiently distributing caseloads,
- 230 securing expertise needed for the defense of particular cases, and
- 231 otherwise implementing the purposes and provisions of Sections
- 232 25-32-31 through 25-32-65;
- 233 (1) To enter into contracts with attorneys who will
- 234 thereafter serve as part-time assistant district defenders on such
- 235 terms and conditions as may be appropriate and agreed upon;
- 236 (m) To maintain for each county and for each circuit

- 237 court district a current list of private attorneys who are
- 238 competent in the defense of criminal charges and are willing to
- 239 accept appointments for individual representations, cases or other
- 240 assignments, including the defense of capital cases, and who meet
- 241 any other qualifications established by his office, and to these
- 242 ends:
- 243 (i) To notify once a year all licensed attorneys
- 244 residing in Mississippi by publication or otherwise that a list is
- 245 being prepared and maintained of attorneys willing to represent
- 246 indigent persons;
- 247 (ii) To afford attorneys notified under this
- 248 section a reasonable time to submit the information requested by
- 249 the commission;
- 250 (iii) To prepare, certify and update annually a
- 251 list of such attorneys for each county and for each circuit court
- 252 district;
- 253 (iv) To prepare, certify and update annually a
- 254 separate list of attorneys competent and willing to accept
- 255 appointment in capital cases for each county and for each circuit
- 256 court district; and
- 257 (v) To appoint attorneys from this list for
- 258 individual representations, cases or other assignments and to
- 259 compensate any such attorney and, out of funds available to his
- office, to reimburse expenses as provided in Section 99-15-17,
- 261 Mississippi Code of 1972;
- 262 (n) To commence such civil actions as may be reasonably
- 263 necessary to assure the efficient and effective functioning of the
- 264 Statewide Public Defender System and to enjoin or otherwise remedy
- 265 or resolve attempts to interfere therewith;
- 266 (o) To prepare and approve the annual budget for the
- 267 operation of the Statewide Public Defender System and for each
- 268 district defender's office throughout the state, and to administer
- 269 and oversee the implementation of each such budget;
- 270 (p) To compile and disseminate statutes, court

- 271 opinions, legal research, articles and other information to
- 272 district defenders and private attorneys participating in the
- 273 Statewide Public Defender System;
- 274 (q) To maintain a law library or libraries and a brief
- 275 bank for use in connection with trials and appeals at such place
- 276 or places as may be reasonably practicable;
- 277 (r) To convene conferences, continuing legal education
- 278 programs and training seminars or planning or strategy meetings
- 279 related to the Statewide Public Defender System, and to attend or
- 280 send any persons to any such conferences, programs, seminars or
- 281 meetings both within and without the State of Mississippi;
- 282 (s) To accept, and to authorize a district defender to
- 283 accept, monies, gifts, grants, or services from any public or
- 284 private source, for the purpose of funding, operating and
- 285 executing the duties of his or its office;
- 286 (t) To enter into contracts with individuals,
- 287 educational institutions, nonprofit associations, or state or
- 288 federal agencies, including contracts for the provision of legal
- 289 services related to the defense of indigent persons;
- 290 (u) To cooperate with any individual or public agency,
- 291 whether state or federal, or with any law school, public or
- 292 private, or with any institution of higher learning of the State
- 293 of Mississippi, to obtain by gift, grant or otherwise any
- 294 financial, professional, investigatory, training, educational or
- 295 research or other assistance; provided, however, that any grants
- 296 or any financial assistance whatever for the purpose herein set
- 297 out shall be paid over to the commission and administered by the
- 298 commission consistent with the provisions of Sections 25-32-31
- 299 through 25-32-65;
- 300 (v) To receive, allocate and disburse funds
- 301 appropriated for the operation of the Statewide Public Defender
- 302 System pursuant to guidelines established by its office, in
- 303 cooperation with and after consultation with the Administrative
- 304 Office of Courts, and to reallocate available resources within the

- 305 Statewide Public Defender System as may be necessary to carry out
- 306 and implement more effectively the purposes and policies of
- 307 Sections 25-32-31 through 25-32-65;
- 308 (w) To approve the purchase, lease, rental and use of
- 309 office space, equipment, or personnel and the sharing of same
- 310 between and among district defenders and between and among the
- 311 counties within the several circuit court districts;
- 312 (x) To provide to the Administrative Office of Courts
- 313 and the Mississippi Judicial Advisory Study Committee any and all
- 314 information, reports, statistics and other forms of assistance as
- 315 may from time to time be requested or otherwise required by law;
- 316 (y) To present to the Governor and to the Legislature
- 317 within ninety (90) days after the end of the fiscal year an annual
- 318 report on the operation of the Statewide Public Defender System,
- 319 and recommendations for improvement;
- 320 (z) To appear before and provide assistance to, and
- 321 make recommendations to the Legislature and other relevant bodies
- 322 regarding matters related to the public defender system,
- 323 including, but not limited to, recommendations regarding the
- 324 phasing in of the Statewide Public Defender System, the transition
- 325 from the current county based system of indigent defense, and
- 326 regarding the appropriateness and practicability of the repealer
- 327 dates provided herein for Section 99-15-15 and the statutes
- 328 repealed by Section 25-32-21;
- 329 (aa) To maintain records of the operation of the
- 330 Statewide Public Defender System, including, but not limited to,
- 331 the following:
- 332 (i) Detailed descriptions of the organization of
- 333 each district defender's office;
- 334 (ii) Caseload of each district defender's office,
- 335 broken down by counties and including cases assigned to private
- 336 attorneys;
- 337 (iii) Budgets and actual expenditures of the
- 338 office of the commission and each district defender's office;

339 (iv) Reassignment of cases from one district defender to another district defender in another circuit court 340 341 district; 342 (v) Use of part-time contract attorneys; and 343 (vi) Assignment of cases to private attorneys; 344 To employ and set the compensation of the 345 executive director, his assistants and other employees as are necessary to enable the commission to exercise its powers and 346 347 perform its duties; 348 (cc) To purchase professional liability insurance to 349 cover and protect all persons within the Statewide Public Defender 350 System; To educate the public regarding the state's 351 352 defense interest and regarding the history, need, importance and 353 legal dimensions of the right to counsel; 354 To cooperate with, share information with and 355 receive assistance from the American Bar Association and, particularly, its Standing Committee on Legal Aid and Indigent 356 357 Defendants, The Mississippi Bar, and other associations of 358 attorneys; 359 (ff) To perform any and all functions necessary for the 360 efficient operation of such an office to the end that adequate 361 legal defense for indigent persons accused of offenses shall be 362 provided at every stage of their cases, and in post-conviction proceedings with regard thereto; 363 364 (gg) To adopt and promulgate reasonable and necessary 365 rules and regulations, formally or informally, as may be 366 appropriate, to administer the Statewide Public Defender System, 367 to perform its duties and powers hereunder, and to implement the provisions of Sections 25-32-31 through 25-32-65; and to propose 368 369 forms for the use of the courts, the commissions and other persons with powers and duties hereunder; 370

To have and exercise such implied duties and

powers as may reasonably be necessary to assure the efficient and

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- 373 effective functioning of the Statewide Public Defender System;
- 374 (ii) To delegate to the district defenders in whole or
- 375 in part the exercise and performance of powers and duties set
- 376 forth in this section where and to the extent that the commission
- 377 determines such powers and duties are suitable for exercise and
- 378 performance at the district level;
- 379 (jj) In the exercise and performance of any and all
- 380 powers and duties provided by Sections 25-32-31 through 25-32-65,
- 381 to cooperate fully with, to seek the advice, assistance and
- 382 support of, the Administrative Office of Courts and the
- 383 Mississippi Judicial Advisory Study Committee;
- 384 (kk) In the exercise and performance of any and all
- 385 powers and duties provided by Sections 25-32-31 through 25-32-65,
- 386 to establish priorities for the provision of counsel for indigent
- 387 persons by reference to the stage of proceedings against such
- 388 persons and the nature and importance of the charges against such
- 389 persons, and to do so by reference to the availability of
- 390 financial, professional and other resources, and to adjust such
- 391 priorities from time to time as may be appropriate; and
- 392 (11) In cooperation with and with the assistance of the
- 393 Administrative Office of Courts, to develop policies and
- 394 procedures for the transition from the current county-based system
- 395 of indigent defense to the Statewide Public Defender System
- 396 authorized and contemplated by Sections 25-32-31 through 25-32-65,
- 397 including a timetable for phasing in and implementing the
- 398 provisions of Sections 25-32-31 through 25-32-65 and for staffing
- 399 and funding the offices created and provided herein, and to
- 400 implement same.
- SECTION 6. Section 25-32-41, Mississippi Code of 1972, is
- 402 brought forward as follows:
- 403 25-32-41. Powers and Duties of the Commission in
- 404 Representation of Indigent Persons.
- The commission shall have the following powers and duties
- 406 with respect to the representation of indigent persons accused of

407 felony offenses and to appear in and before courts and other tribunals in all proceedings; provided, however, that the fact 408 409 that the commission, or, if the commission so provides, the executive director, may have authority to appear in and before 410 411 such courts or tribunals in such proceedings shall not be 412 construed to require any such appearance unless a court of 413 competent jurisdiction by order appoints the executive director to 414 so appear or unless the executive director agrees with any person 415 eligible for representation under Sections 25-32-31 through

417 (a) To implement and ensure the enjoyment of the right
418 to counsel and the right to the effective assistance of counsel
419 secured to persons by the Constitution of the United States of
420 America and by the Constitution of the State of Mississippi;

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25-32-65 to so appear:

- (b) To investigate charges against any indigent person accused of a felony and all facts surrounding the same, and to appear at all stages of proceedings from and after the time when such accused person is first taken into custody, and to appear at all pre-trial proceedings with regard to such indigent accused, and in any and all trial and appellate courts on behalf of the indigent person in all cases, to have free access to the accused who shall have compulsory process to compel the attendance of witnesses in his favor, to engage the services of expert witnesses and consultants on such terms as may be reasonable and appropriate;
- 432 To assist and counsel the several district 433 defenders, as from time to time may be necessary or appropriate, 434 regarding the handling of matters and issues that may be unusually 435 difficult or complex or that may likely affect or become a part of 436 any appeal; the commission may provide the same level of 437 assistance to district defenders as the Attorney General of Mississippi is authorized to provide to the district attorneys in 438 439 the prosecution of offenders;
- 440 (d) To appear in or initiate habeas corpus proceedings H. B. No. 623 $99\t 20\t 898$ PAGE 13

- 441 and any and all matters or proceedings related to bail bonds and
- 442 other bonds in the case of an indigent person accused of a felony;
- (e) To appear in any forfeiture, restitution or
- 444 contempt proceedings;
- (f) To appear in habeas corpus, coram nobis and other
- 446 post-conviction or sentence review proceedings regarding indigent
- 447 persons accused or convicted of felonies in any state or federal
- 448 trial or appellate court; provided, however, that in the event of
- 449 any such appearance in the courts of a jurisdiction, state or
- 450 federal, other than the State of Mississippi, the authority is to
- 451 do all that is necessary or practicable (i) to satisfy all
- 452 requirements and conditions of the Act of Congress officially
- 453 designated as Public Law 104-132, Title I, Section 107, April 24,
- 454 1996, 110 Stat. 1221, and any amendments that may thereafter be
- 455 made thereto; and (ii) to assure that full advantage is taken of
- 456 all funds available under the Act of Congress known as the
- 457 Criminal Justice Act, as amended, or any other program for
- 458 compensation of attorneys for indigents, including accepting
- 459 appointments of the court or other appointing authority within any
- 460 such jurisdiction as counsel for an indigent;
- 461 (g) To appear in extradition proceedings both within
- 462 and without the State of Mississippi;
- (h) To appear in and before such other and additional
- 464 courts, tribunals, boards or agencies as may be necessary to
- 465 represent and protect the interests of indigent persons accused of
- 466 felony offenses;
- 467 (i) To commence such civil actions as may be reasonably
- 468 necessary to assure the efficient and effective functioning of the
- 469 Statewide Public Defender System and to enjoin or otherwise remedy
- 470 or resolve attempts to interfere therewith; and
- 471 (j) Without limitation of the foregoing, to do any and
- 472 all things and perform every character of legal service on behalf
- 473 of an indigent person that a member of The Mississippi Bar would
- 474 have the duty and authority to do if privately engaged to

- 475 represent a person accused of an offense or whose liberty
- interests are at risk, including the full discharge of the 476
- 477 attorney's duty of care and duty of loyalty to such indigent
- 478 person.
- 479 SECTION 7. Section 25-32-43, Mississippi Code of 1972, is
- 480 brought forward as follows:
- 25-32-43. Creation of Offices of District Public Defenders. 481
- 482 (1) There shall be a district public defender for each
- 483 circuit court district in the State of Mississippi (herein "the
- 484 district defender").
- 485 The commission shall appoint each district defender who (2)
- 486 shall have been a member in good standing of The Mississippi Bar
- 487 for three (3) consecutive years next preceding the appointment.
- 488 The district defender shall serve for a term of four (4) years and
- 489 such term shall coincide with the term of the district attorney.
- 490 The district defender shall be eligible for reappointment.
- 491 Each district defender shall be provided with a staff of
- 492 assistant district defenders, investigators, secretarial
- 493 assistance, office space, and all reasonable facilities and
- expenses for the operation of his office according to the 494
- 495 policies, standards and directives of the commission substantially
- 496 equal to that provided to the district attorney of the circuit
- court district in which the district defender serves. 497
- 498 The commission may discharge the district defender for
- inefficiency in his office, ineffectiveness in the performance of 499
- 500 his duties, or other cause.
- SECTION 8. Section 25-32-45, Mississippi Code of 1972, is 501
- 502 brought forward as follows:
- 503 25-32-45. Powers and Duties of District Defender.
- 504 Each district defender shall advise, represent and
- 505 defend indigent persons accused of felony offenses or whose
- 506 liberty interests are at risk at all stages of proceedings in any
- court in the counties of the circuit court district and as may be 507
- 508 designated by the commission.

- 509 (2) Each district defender shall perform all duties assigned 510 to him by the commission.
- 511 (3) Each district defender shall appoint and employ all 512 personnel serving within the office of the district defender
- 513 pursuant to guidelines published by the commission.
- (4) To the extent he may do so consistent with the
- 515 provisions of Sections 25-32-39 and 25-32-41, each district
- 516 defender shall have and may exercise within the district which he
- 517 serves each and every duty and power given to the commission
- and/or the executive director by Sections 25-32-39 and 25-32-41;
- 519 moreover, each district defender shall assist and cooperate with
- 520 the commission and/or the executive director in its or his
- 521 exercise and discharge of the duties and powers set forth in
- 522 Sections 25-32-39 and 25-32-41.
- SECTION 9. Section 25-32-47, Mississippi Code of 1972, is
- 524 brought forward as follows:
- 525 25-32-47. Conflicts of Interest.
- 526 (1) The duty of vigilance, investigation, assessment and
- 527 judgment regarding conflicts of interest rests upon each attorney
- 528 participating in the Statewide Public Defender System, with the
- 529 ultimate responsibility being shared equally and independently by
- 530 the court and by the commission. If either the commission or the
- 531 court determines that a conflict of interest exists between an
- 532 indigent person and the district defender, the commission shall
- 533 reassign the representation of any such person to another attorney
- 534 within or without the Statewide Public Defender System with
- 535 respect to whom no conflict exists.
- 536 (2) Unless all affected persons give their informed consent
- 537 to representation under the limitations and conditions provided in
- 538 subsection (3) of this section, a district defender may not
- 539 represent an indigent person if the representation would
- 540 constitute a conflict of interest. A conflict of interest exists
- 541 if there is a substantial risk that the district defender's
- 542 representation of the indigent person would be materially and

- 543 adversely affected by the district defender's duties to another 544 person.
- 545 (a) A defender may represent an indigent person
- notwithstanding a conflict of interest prohibited by subsection 546
- 547 (2) of this section if each affected person gives informed consent
- to the defender's representation. Informed consent requires that 548
- 549 the person have reasonably adequate information about the risks
- 550 and advantages of such representation to that person;
- 551 (b) Notwithstanding each affected person's consent, a
- 552 defender may not represent an indigent person if:
- 553 The defender represents an opposing party in (i)
- 554 the same proceeding;
- 555 (ii) One or more of the persons is legally
- 556 incapable of giving consent; or
- 557 (iii) Special circumstances render it unlikely
- 558 that the defender will be able to provide adequate representation
- 559 to one or more of the persons.
- 560 (4) (a) If a conflict of interest is determined by the
- 561 commission or by the court to exist between the district defender
- and the indigent person or if for any other reason the commission 562
- 563 or the court determines that the district defender cannot or
- 564 should not represent the indigent person, the commission shall
- 565 provide that the indigent person be represented by a district
- 566 defender from another area or by a private attorney appointed for
- 567 that purpose;
- 568 Subject to caseload restrictions and conflict of
- 569 interest considerations, the court may notify the commission to
- 570 represent the indigent or provide representation for the indigent.
- In the event of conflicts, the commission may appoint a 571
- private attorney who is competent in the defense of criminal 572
- 573 charges and/or is included in a list of volunteers who have agreed
- to accept such appointments as provided in Section 25-32-39 who 574
- 575 shall be compensated and be reimbursed for expenses as provided in
- 576 Section 99-15-17, Mississippi Code of 1972.

- 577 (6) The commission shall attempt to equalize the 578 appointments for all attorneys on the list, but Sections 25-32-31 579 through 25-32-65 do not deprive the commission of the power to 580 appoint particularly qualified and willing attorneys in unusual or
- of such a nature that he cannot be properly represented by the commission or district defender alone, the court may appoint additional counsel to assist the defender. In such cases, the attorney so appointed shall be compensated and be reimbursed as provided in Section 99-15-17, Mississippi Code of 1972.
- SECTION 10. Section 25-32-49, Mississippi Code of 1972, is brought forward as follows:
- 590 25-32-49. Prohibited Acts and Practices.
- (1) The members of the commission, the executive director, members of the commission staff, each district defender, and each deputy district public defender shall not:
- (a) Receive any funds, services or other thing of
 monetary value, directly or indirectly, for the representation of
 an indigent person pursuant to court appointment, except the
 compensation authorized by law; or
- (b) Refer any person, indigent or otherwise, who contacts the district defender to any other attorney, except pursuant to guidelines established by the commission.
- (2) Nothing in this section shall be construed to bar a prosecution or other disciplinary action against any attorney within the Statewide Public Defender System who commits a violation of law or of the Model Rules of Professional Conduct, or one or more provisions thereof, as they exist and are enforced in the State of Mississippi.
- (3) Neither the executive director, nor a district defender, nor any other full-time assistant or employee of the commission or any district defender shall engage nor be associated with any person in the private practice of law. Part-time assistant

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complex matters.

- 611 defenders, contract assistant defenders and persons on volunteer
- 612 appointment lists may engage in the private practice of law as
- 613 long as such practice does not relate to the prosecution of
- 614 criminal matters.
- 615 (4) Subject to the proper performance of his duties under
- 616 Sections 25-32-31 through 25-32-65, nothing herein shall be
- 617 construed to prohibit the members of the commission, the executive
- 618 director, the commission staff, a district defender or any person
- 619 serving with the Statewide Public Defender System from speaking,
- 620 writing, lecturing, teaching or participating in other activities
- 621 concerning the law, the legal system and the administration of
- 622 justice and accepting compensation therefor and reimbursement of
- 623 expenses in connection therewith.
- SECTION 11. Section 25-32-51, Mississippi Code of 1972, is
- 625 brought forward as follows:
- 626 25-32-51. Conflicts Division Created.
- 627 (1) There is hereby created within the office of the
- 628 commission a conflicts division which shall function under the
- 629 direction and supervision of the commission.
- 630 (2) The conflicts division shall develop policies and
- 631 procedures for identifying conflicts of interest at the earliest
- 632 practicable moment and for remedying such conflicts. The
- 633 conflicts division shall also monitor and assess all questions
- 634 regarding conflicts of interest as provided and contemplated by
- 635 Section 25-32-47.
- SECTION 12. Section 25-32-53, Mississippi Code of 1972, is
- 637 brought forward as follows:
- 638 25-32-53. Appellate Division Created.
- (1) There is hereby created within the office of the
- 640 commission an appellate division which shall function under the
- 641 direction and supervision of the commission.
- 642 (2) The appellate division may perfect and prosecute direct
- 643 appeals, petitions for rehearing, petitions for writs of
- 644 certiorari, and petitions for post-conviction relief, and perform

- 645 such other duties as the commission shall direct.
- 646 (3) The appellate division may provide assistance and
- 647 counsel to a district defender regarding the handling of matters
- 648 and issues that may be unusually difficult or complex or that may
- 649 likely affect or become a part of any appeal.
- 650 SECTION 13. Section 25-32-55, Mississippi Code of 1972, is
- 651 brought forward as follows:
- 652 25-32-55. Coordination Authorized Between Conflicts and
- 653 Appellate Divisions.
- The commission is authorized to organize the conflicts and
- 655 appellate divisions in such a way as it deems appropriate, to
- 656 provide for the cooperation of each division with the other and,
- 657 within its discretion, to provide that one or more persons within
- 658 each division also serve within the other division.
- SECTION 14. Section 25-32-57, Mississippi Code of 1972, is
- 660 brought forward as follows:
- 561 25-32-57. Initial Appearance.
- Every arrested person shall be taken before a judicial
- officer without unnecessary delay. Upon the arrested person's
- 664 initial appearance, the judicial officer shall ascertain his true
- 665 name and address, and amend the formal charge if necessary to
- 666 reflect this information. The arrested person shall be informed
- of the charges against him and provided with a copy of the
- 668 complaint. The judicial officer shall also advise the arrested
- 669 person of the following:
- 670 (a) That he is not required to speak and that any
- 671 statements he makes may be used against him;
- (b) If he is unrepresented, that he has the right to
- 673 assistance of counsel, and that if he is unable to afford counsel,
- 674 an attorney will be appointed to represent him; and
- (c) That he has the right to communicate with counsel,
- 676 family or friends, and that reasonable means will be provided to
- 677 enable him to do so.
- SECTION 15. Section 25-32-59, Mississippi Code of 1972, is

679 brought forward as follows:

680 25-32-59. **Determination of Indigence.**

- (1) An inquiry to determine financial eligibility of an accused for the appointment of counsel shall be made whenever possible prior to the initial appearance and by such persons as
- the court may direct.

 (2) At or before the initial appearance, or whenever any person shall be taken into custody upon suspicion of a felony,
- 687 then the arresting authority and, thereafter, the presiding judge
- 688 at the initial appearance, shall afford such person an opportunity
- 689 to sign an affidavit stating that such person is an indigent and
- 690 unable to employ counsel. Upon the signing of such affidavit by
- 691 such person, the commission and a district defender shall
- 692 represent said person and shall have authority to act for said
- 693 person, unless the right to counsel be waived by such person. In
- 694 addition thereto, the alleged indigent person shall give a
- 695 statement, under oath, listing all assets available to the
- 696 indigent for the payment of attorney's fees and legal expenses,
- 697 including the ownership of any property, real or personal, and
- 698 setting out therein the alleged indigent's employment status,
- 699 number of dependents, income from any source, the ability of his
- 700 parents or spouse to provide attorney's fees and legal expenses,
- 701 and any other information which may be prescribed by the
- 702 commission and which might prove or disprove a finding of
- 703 indigence. The affidavit and statement shall be a part of the
- 704 record in the case and shall be subject to review by the
- 705 appropriate court. Based on review of the affidavit, statement or
- 706 other appropriate evidence, if the appropriate court finds that
- 707 the accused is not indigent, said court shall terminate the
- 708 representation of the accused by the commission and district
- 709 defender. The ability to pay any part of the cost of adequate
- 710 representation at any time while the charges are pending against
- 711 an accused shall not preclude the appointment of counsel for the
- 712 defendant.

- 713 (3) The court may require an accused, to the extent of his
 714 ability, to compensate or reimburse the commission for all or part
 715 of the reasonable value of the representation he has received,
 716 plus any sums reasonably and necessarily expended in the course
 717 and scope of such representation. In making any such order, the
 718 court shall consider and give priority to the victim's rights to
- 720 SECTION 16. Section 25-32-61, Mississippi Code of 1972, is 721 brought forward as follows:
- 722 25-32-61. Appointment of Counsel for Indigent Person.

restitution, compensation or damages.

withdraw by proper order of the court.

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- (1) If the accused does not already have an attorney, one shall be appointed no later than the time of initial appearance, and, once appointed, counsel shall continue to represent the accused on all matters arising out of the transaction or occurrence, or series of transactions or occurrences, as may have given rise to the original charge or charges, until permitted to
- 730 In all cases in which the person who is the subject of 731 felony proceedings gives the statement provided by Section 15(2) of Section 25-32-59(2), and is eligible for the appointment of 732 733 counsel and so requests, the court by order shall appoint the 734 commission to represent such person. Any such order for 735 appointment shall also be deemed the appointment of the district 736 defender of the district in which the person is being prosecuted. 737 The clerk of the court entering such an order for appointment 738 shall cause copies of same to be delivered forthwith to the commission and the office of the district defender, and shall at 739 740 once communicate the contents of the order to such other person or 741 attorney in the county where the case is docketed as the district 742 defender may have designated to receive such orders, all to the 743 end that the person or attorney so designated shall learn of the order as soon as possible after it has been entered. 744
- 745 (3) At the earliest practicable moment, the court, the
 746 commission, and the district defender shall inquire whether there
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- 747 may be a possible conflict of interest and take such action as may
- 748 be required by Sections 25-32-31 through 25-32-65 or may be
- 749 otherwise appropriate.
- 750 SECTION 17. Section 25-32-63, Mississippi Code of 1972, is
- 751 brought forward as follows:
- 752 25-32-63. Salaries and Expenses.
- 753 (1) (a) The annual salary of each district defender shall
- 754 be the same as the annual salary paid the district attorney within
- 755 the circuit court district within which the district defender
- 756 serves.
- 757 (b) The commission shall establish the salaries of all
- 758 other personnel within the Statewide Public Defender System and
- 759 shall approve all provisions of all contracts entered into with
- 760 part-time attorneys who serve as assistant district defenders.
- 761 Private practicing attorneys appointed to represent persons shall
- 762 be compensated and have their expenses reimbursed as provided in
- 763 Section 99-15-17, Mississippi Code of 1972.
- 764 (c) Members of the commission shall receive a per diem
- 765 as provided in Section 25-3-69, Mississippi Code of 1972, for
- 766 actual attendance upon meetings of the commission, together with
- 767 reimbursement for traveling and subsistence expenses incurred as
- 768 provided in Section 25-3-41, Mississippi Code of 1972, except that
- 769 members of the commission who are members of the Legislature shall
- 770 not receive per diem for attendance while the Legislature is in
- 771 session and no member whose regular compensation is payable by the
- 772 state or any political subdivision of the state shall receive per
- 773 diem for attendance upon meetings of the commission.
- 774 (2) The compensation, administrative staff, office space and
- 775 secretarial assistance, travel and other expense allowances of the
- 776 commission shall not be reduced or diminished but may be increased
- 777 during his term of office.
- 778 SECTION 18. Section 25-32-65, Mississippi Code of 1972, is
- 779 brought forward as follows:
- 780 25-32-65. Funding; Powers and Duties Subject to

- 781 Availability of Funding and Other Resources.
- 782 (1) The Statewide Public Defender System created by Sections
- 783 25-32-31 through 25-32-65 in all of its units and features shall
- 784 be funded by appropriations made by the Legislature to the
- 785 commission and by funds from any other source not prohibited by
- 786 law.
- 787 (2) The board of supervisors of any county may supplement
- 788 the resources available for financing the defense of indigent
- 789 persons within that county at such times and in such sums as it
- 790 determines to be reasonable and necessary, including, but not
- 791 limited to, such sums as may be necessary to compensate attorneys
- 792 and provide for reasonable and necessary legal expenses in cases
- 793 where Sections 25-32-31 through 25-32-65 direct that such fees and
- 794 expenses be as provided in Section 99-15-17, Mississippi Code of
- 795 1972. Any such sums shall be delivered to the commission for
- 796 administration, although disbursement shall be restricted to
- 797 funding the defense of indigent persons in that county.
- 798 (3) The commission may accept fees and reimbursement of
- 799 expenses if an attorney employed by or participating with this
- 800 system is appointed as counsel for an indigent by a court of a
- 801 jurisdiction, state or federal, other than the State of
- 802 Mississippi.
- 803 (4) All duties imposed upon the commission, the district
- 804 defenders and all other personnel of the Statewide Public Defender
- 805 System, and all powers conferred upon such persons, are made
- 806 subject to the availability of financial and other resources.
- 807 SECTION 19. Section 19, Chapter 575, Laws of 1998, is
- 808 amended as follows:
- 809 Section 19. Sections 25-32-1, 25-32-3, 25-32-5, 25-32-7,
- 810 25-32-9, 25-32-11, 25-32-13, 25-32-15, 25-32-17 and 25-32-19,
- 811 Mississippi Code of 1972, which establish and govern the Office of
- 812 Public Defender, are repealed from and after July 1, 2000.
- 813 SECTION 20. Section 20, Chapter 575, Laws of 1998, is
- 814 amended as follows:

- Section 20. Section 99-15-15, Mississippi Code of 1972,
- 816 which deals with the appointment of counsel for indigents, is
- 817 repealed from and after July 1, 2000.
- 818 SECTION 21. Section 21, Chapter 575, Laws of 1998, is
- 819 amended as follows:
- Section 21. (1) All new programs authorized under this
- 821 Senate Bill No. 2239 shall be subject to the availability of funds
- 822 specifically appropriated therefor by the Legislature during the
- 823 1998 Regular Session or any subsequent session. This act shall be
- 824 codified but no amendment to a code section or repeal of a code
- 825 section enacted by this Senate Bill No. 2239 shall take effect
- 826 until the Legislature has funded any new programs authorized
- 827 hereunder by line item appropriation, said line item appropriation
- 828 to be certified by the Legislative Budget Office to the Secretary
- 829 of State.
- 830 (2) Notwithstanding any other provision of this act, the
- 831 only actions authorized under this act to be funded shall be the
- 832 hiring of the executive director, the hiring of a secretary for
- 833 the executive director, expenses necessary for the operation of
- 834 the commission and the executive director's office and expenses
- 835 incidental thereto, and providing per diem for the members of the
- 836 commission unless other legal funding as authorized under this act
- 837 other than by appropriation of the Legislature is available. The
- 838 commission and those persons specified in subsection (3) shall
- 839 assess the feasibility and cost of the implementation of this act
- 840 and report its findings to the Legislature not later than January
- 841 1, 2000. This subsection (2) shall stand repealed on July 1,
- 842 <u>2000</u>.
- 843 (3) The following shall be voting members of the commission
- 844 for the purposes of this section and shall assist the commission
- in its assessment as prescribed in subsection (2):
- 846 <u>(a) Two (2) representatives of the Mississippi</u>
- 847 <u>Prosecutors Association;</u>
- 848 (b) One (1) representative of the Mississippi Sheriffs

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849	Association;	and

- 850 (c) One (1) representative of the Chiefs of Police in
- 851 <u>Mississippi.</u>
- 852 SECTION 22. This act shall take effect and be in force from
- 853 and after July 1, 1999.